

INCOMMON FEDERATION: PARTICIPANT OPERATIONAL PRACTICES

Participation in InCommon Federation (“Federation”) enables the participant to use Shibboleth *identity attribute* sharing technologies to manage access to on-line resources that can be made available to the InCommon community. One goal of the Federation is to develop, over time, community standards for such cooperating organizations to ensure that shared *attribute assertions* are sufficiently robust and trustworthy to manage access to important protected resources. As the community of trust evolves, the Federation expects that participants eventually should be able to trust each other's *identity management systems* and resource *access management systems* as they trust their own.

A fundamental expectation of InCommon Participants is that they provide authoritative and accurate attribute assertions to other participants and that participants receiving an attribute assertion protect it and respect privacy constraints placed on it by the Federation or the source of that information. In furtherance of this goal, InCommon requires that each participant make available to other participants certain basic information about any identity management system, including the identity attributes that are supported, or resource access management system that they register for use within the Federation.

Two criteria for trustworthy attribute assertions by *Credential Providers* are: (1) that the identity management system fall under the purview of the organization's executive or business management, and (2) the system for issuing end-user credentials (e.g. PKI certificates, userids/passwords, Kerberos principals, etc.) specifically have in place appropriate risk management measures (for example *authentication* and *authorization* standards, security practices, risk assessment, change management controls, audit trails, etc.).

InCommon expects that *Resource Providers*, who receive attribute assertions from another organization, respect the other organization's policies, rules and standards regarding the protection and use of that data. Furthermore, such information should be used only for the purposes for which it was provided. InCommon strongly discourages the sharing of that data with third parties, or aggregation of it for marketing purposes without the explicit permission¹ of the identity information provider.

InCommon requires participating organizations to make available to all other InCommon Participants answers to the questions below.² Additional information to help answer each question is available in the next section of this document. There is also a glossary at the end of this document that defines terms shown in italics.

¹ Such permission already might be implied by existing contractual agreements.

² Your responses to these questions must be submitted to InCommon and should be posted in a readily accessible place on your web site. If not posted, you should post contact information for an office that can discuss it privately with other InCommon Participants as needed. If any of the information changes, you must update your on-line statement as soon as possible and also resubmit it to InCommon.

1. Federation Participant Information

1.1 The InCommon Participant Operational Practices information below is for:

InCommon Participant organization name University of Wisconsin-Madison

The information below is accurate as of this date September 26th, 2006

1.2 Identity Management and/or Privacy information

Additional information about the Participant's identity management practices and/or privacy policy regarding personal information can be found on-line at the following location(s).

URL(s) www.doit.wisc.edu/security/

1.3 Contact information

The following person or office can answer questions about the Participant's identity management system or resource access management policy or practice.

Name Chris Holsman

Title or role Director of Enterprise Internet Systems

Email address cholsman@wisc.edu

Phone 608 262-2016 FAX _____

2. Credential Provider Information

The most critical responsibility that a Credential Provider Participant has to the Federation is to provide trustworthy and accurate identity assertions.³ It is important for a Resource Provider to know how your *electronic identity credentials* are issued and how reliable the information associated with a given credential (or person) is known.

Community

2.1 If you are a Credential Provider, how do you define the set of people who are eligible to receive an *electronic identity*? If exceptions to this definition are allowed, who must approve such an exception?

All employees; all soon-to-registered, registered, and recently registered students; plus others who have "special authorization". Special authorizations includes all employees of certain affiliates, and many individuals who are participating in programs or research. We also provide "guest" id's to those visiting campus who need to use the wireless network. Exceptions for students are approved by the registrar. Exceptions for employees are approved by HR.

2.2 "Member of Community"⁴ is an assertion that might be offered to enable access

³ The documents "InCommon: Assertion Reliability" and "InCommon: Attribute Assertion Levels of Assurance" discuss how authentication policies and practices might affect the appropriate use of identity assertions you might make. See <http://www.incommonfederation.org/docs/policies/>

⁴ "Member" is one possible value for eduPersonAffiliation as defined in the eduPerson schema. It Federation Overview

to resources made available to individuals who participate in the primary mission of the university or organization. For example, this assertion might apply to anyone whose affiliation is “current student, faculty, or staff.”

What subset of persons registered in your identity management system would you identify as a “Member of Community” in Shibboleth identity assertions to other InCommon participants?

As in 2.1 excluding the “guests” who only have credentials to use the wireless network.

Electronic Identity Credentials

- 2.3 Please describe in general terms the administrative process used to establish an electronic identity that results in a record for that person being created in your *electronic identity database*? Please identify the office(s) of record for this purpose. For example, “Registrar’s Office for students; HR for faculty and staff.”

NetID’s and corresponding passwords are provisioned when the individual visits an interactive campus web site and inputs a ‘number’ and their date of birth. The ‘number’ for a person is established by the Registrar’s office, HR system, or Special Authorizations system. For students, this ‘number’ called the CampusID and is mailed to them from the Registrar’s office when they are applicants. For faculty and staff, this ‘number’ is the same number as printed on their UW PhotoID card. (UW PhotoID’s are issued when an individual visits the campus PhotoID office and presents some other form of ID, eg Driver’s License.) (Students may also have PhotoID’s and PhotoID numbers and may use the PhotoID number to provision their NetID.) Either number will work when provisioning a NetID. Other individuals who do not have a CampusID number from the Registrar’s office or cannot visit campus for a PhotoID can obtain their ‘number’ from designated HR or Special Authorization contacts. A ‘number’ is only established for people who have information with the University.

- 2.4 What technologies are used for your electronic identity credentials (e.g. Kerberos, userID/password, PKI, ...) that may be used with InCommon actions? If more than one type of electronic credential is issued, how is it determined who receives which type? If multiple credentials are linked, how is this managed (e.g. anyone with a Kerberos credential also can acquire a PKI credential) and recorded?

The NetID is username/password. Each person has one and only one NetID. “Guest NetID’s” are limited to use of the wireless network and may be issued by a wide variety of departments.

- 2.5 If your electronic identity credentials require the use of a secret password or PIN, and there are circumstances in which that secret would be transmitted

is intended to include faculty, staff, student, and other persons with a basic set of privileges that go with membership in the university community (e.g., library privileges). “Member of Community” could be derived from other values in eduPersonAffiliation or assigned explicitly as “Member” in the electronic identity database. See <http://www.educause.edu/eduperson/>
Federation Overview

across a network without being protected by encryption (i.e. “clear text passwords” are used when accessing campus services), please identify who in your organization can discuss with any other Participant concerns that this might raise for them:

The number used to establish credentials (detailed in 2.3) is sent cleartext on paper through the US Postal service.

Chris Holsman (contact information above.)

- 2.6 If you support a “single sign-on” (SSO) or similar campus-wide system to allow a single user authentication action to serve multiple applications and you will make use of this to authenticate people for InCommon Resource Providers, please describe the key security aspects of your SSO system including whether session timeouts are enforced by the system, whether user-initiated session termination is supported, and how use with “public access sites” is protected.

We have a system called WebISO (Web Initial Sign On) which is specifically for authenticating for the use of web sites. The credential is the NetID. There are session timeouts and the user can logout. Public access sites are refreshed after each use. WebISO is based on pubcookie. (<http://www.pubcookie.org>)

- 2.7 Are your primary *electronic identifiers* for people, such as “net ID,” eduPerson EPPN, or eduPersonTargetedID considered to be unique for all time to the individual to whom they are assigned? If not, what is your policy for re-assignment and is there a hiatus between such reuse?

NetID is generally associated with the individual forever, but it may be changed for a variety of reasons such as: marriage, divorce, objectionable abbreviations, etc. Our policy is that NetID alone should not be used as a secondary key. NetID plus date can be resolved to a unique individual. We currently do not re-assign NetID's.

Electronic Identity Database

- 2.8 How is information in your electronic identity database acquired and updated? Are specific offices designated by your administration to perform this function? Are individuals allowed to update their own information on-line?

Our University Directory Service (UDS) receives original and updated person information from HR, student information and special authorization sources. Individuals may change their password, published email address, and other contact information. They may only change their NetID under specific circumstances, and must call the Help Desk to do so.

- 2.9 What information in this database is considered “public information” and would be provided to any interested party?

We have all the usual directory information for students as governed by FERPA, and for employees as governed by State of Wisconsin law. Individuals may request that certain information be withheld from the directory. Students may withhold almost anything.

Employees may withhold such things as home address, hone phone, etc.

Your Uses of Your Electronic Identity Credential System

2.10 Please identify typical classes of applications⁵ for which your electronic identity credentials are used within your own organization?

Portal, web sites, electronic library materials, student registration, employment-related transactions, etc. (pretty much everything.)

Attribute Assertions

Attributes are the information data elements in an attribute assertion you might make to another Federation participant concerning the identity of a person in your identity management system.

2.11 Would you consider your attribute assertions to be reliable enough to:

control access to on-line information databases licensed to your organization?

be used to purchase goods or services for your organization?

enable access to personal information such as student loan status?

Privacy Policy

Federation participants must respect the legal and organizational privacy constraints on attribute information provided by other participants and use it only for its intended purposes.

2.12 What restrictions do you place on the use of attribute information that you might provide to other Federation participants?

2.13 What policies govern the use of attribute information that you might release to other Federation participants? For example, is some information subject to FERPA or HIPAA restrictions?

The usual FERPA and HIPAA restrictions typical in higher ed.

3. Resource Provider Information

Resource Providers are trusted to ask for only the information necessary to make an appropriate access control decision, and to not misuse information provided to them by Credential Providers. Resource Providers must describe the basis on which access to resources is managed and their practices with respect to attribute information they receive from other Participants.

⁵ Please see http://www.incommonfederation.org/docs/benefits/incommon_usecases.html
Federation Overview Page 5 of 14

- 3.1 What attribute information about an individual do you require in order to manage access to resources you might make available to other Participants? Describe separately for each resource ProviderID that you have registered.

We have not defined any ProviderIDs at this point, so the answer for intial membership is "NA"

- 3.2 What use do you make of attribute information that you receive in addition to basic access control decisions? For example, do you aggregate session access records or records of specific information accessed based on attribute information, or make attribute information available to partner organizations, etc.?

We only use attribute information for authentication and authorization. We log all access and these logs may exist for many months.

- 3.3 What human and technical controls are in place on access to and use of attribute information that might refer to only one specific person, i.e. personally identifiable information? For example, is this information encrypted?

There are no special controls on directory information. Users must be specifically authorized to access other personal information. The information is generally not encrypted, but is stored on security servers. We have little control over what happens after an authorized user downloads the information, but the expectation is that they will keep the information confidential.

- 3.4 Describe the human and technical controls that are in place on the management of super-user and other privileged accounts that might have the authority to grant access to personally identifiable information?

Super-user and privileged accounts are generally well controlled. These are centrally administered for enterprise systems. Many departments manage their own servers.

- 3.5 If personally identifiable information is compromised, what actions do you take to notify potentially affected individuals?

We notify all affected individuals when know the information has been accessed by unauthorized persons, unless we have reason to believe that the access was harmless. The specific requirements are in a recently passed State of Wisconsin law.

4. Other Information

4.1 Technical Standards, Versions and Interoperability

Identify the version of Internet2 Shibboleth code release that you are using or, if not using the standard Shibboleth code, what version(s) of the SAML and SOAP and any other relevant standards you have implemented for this purpose.

Shibboleth 1.3, the recommended and supported version

4.2 Other Considerations

Are there any other considerations or information that you wish to make known to

other Federation participants with whom you might interoperate, e.g., concern about the use of clear text passwords or responsibilities in case of a security breach involving identity information you may have provided?

Additional Notes and Details on the Operational Practices Questions

As a community of organizations willing to manage access to on-line resources cooperatively, and often without formal contracts in the case of non-commercial resources, it is essential that each participant have a good understanding of the *identity* and resource management practices implemented by other participants. The purpose of the questions above is to establish a base level of common understanding by making this information available for other participants to evaluate.

In answering these questions, please consider what you would want to know about your own operations if you were another participant deciding what level of trust to place in interactions with your on-line systems. For example:

- What would you need to know about a *Credential Provider* in order to make an informed decision whether to accept their *assertions* to manage access to your on-line resources or applications?
- What would you need to know about a *Resource Provider* in order to feel confident providing it information that it might not otherwise be able to have?

It also might help to consider how *identity management systems* within a single institution could be used among its organizations.

- What might your central campus IT organization, as a *Resource Provider*, ask of a peer campus *Credential Provider* (e.g. Computer Science Department, central Library, or Medical Center) in order to decide whether to accept its *identity assertions* for access to resources that the IT organization controls?
- What might a campus department ask about the central campus *identity management system* if the department wanted to leverage it for use with its own applications?

The numbered paragraphs below provide additional background to the numbered questions in the main part of this document.

[1.2] InCommon Credential Providers are strongly encouraged to post on their web site the privacy and information security policies that govern their *identity management system*. Resource Providers are strongly encouraged to post their policies with respect to use of personally identifying information.

[1.3] Other InCommon Participants may wish to contact this person or office with further questions about the information you have provided or if they wish to establish a more formal relationship with your organization regarding resource sharing.

[2] Many organizations have very informal processes for issuing electronic credentials. For example, one campus does this through their student bookstore. A *Resource Provider* may be more willing to accept your *assertions* to the extent that this process can be seen as authoritative.

[2.1] It is important for a *Resource Provider* to have some idea of the community whose

identities you may represent. This is particularly true for *assertions* such as the eduPerson “Member of Community” or “student,” etc. A typical definition might be “Faculty, staff, and active students” but it might also include alumni, prospective students, temporary employees, visiting scholars, etc. In addition, there may be formal or informal mechanisms for making exceptions to this definition, e.g. to accommodate a former student still finishing a thesis or an unpaid volunteer.

This question asks to whom you, as a *Credential Provider*, will provide electronic credentials. This is typically broadly defined so that the organization can accommodate a wide variety of applications locally. The reason this question is important is to distinguish between the set of people who might have a credential that you issue and the subset of those people who fall within your definition of “Member of Community” for the purpose of InCommon *attribute assertions*.

- [2.2] The *assertion* of “Member of Community” is often good enough for deciding whether to grant access to basic on-line resources, e.g. library-like materials or web sites. InCommon encourages participants to use this *assertion* only for “Faculty, Staff, and active Students” but some organizations may have the need to define this differently. InCommon *Resource Providers* need to know if has been defined differently.
- [2.3] For example, if there is a campus recognized office of record that issues such electronic credentials and that office makes use of strong, reliable technology and good database management practices, those factors might indicate highly reliable credentials and hence trustworthy *identity assertions*.
- [2.4] Different technologies carry different inherent risks. For example, a userID and password can be shared or “stolen” rather easily. A PKI credential or SecureID card is much harder to share or steal. For practical reasons, some campuses use one technology for student credentials and another for faculty and staff. In some cases sensitive applications will warrant stronger and/or secondary credentials.
- [2.5] Sending passwords in “clear text” is a significant risk and all InCommon Participants are strongly encouraged to eliminate any such practice. Unfortunately this may be difficult, particularly with legacy applications. For example, gaining access to a centralized calendar application via a wireless data connection while you are attending a conference might reveal your password to many others at that conference. If this is also your campus credential password, it could be used by another person to impersonate you to InCommon Participants.
- [2.6] “Single sign-on” (SSO) is a method that allows a user to unlock their *electronic identity credential* once and then use it for access to a variety of resources and applications for some period of time. This avoids people having to remember many different identifiers and passwords or to continually log into and out of systems. However, it also may weaken the link between an *electronic identity* and the actual person to whom it refers because someone else might be able to use the

same computer and assume the former user's *identity*. If there is no limit on the duration of a SSO session, a Federation *Resource Provider* may be concerned about the validity of any *identity assertions* you might make. Therefore it is important to ask about your use of SSO technologies.

- [2.7] In some *identity management systems*, primary identifiers for people might be reused, particularly if they contain common names, e.g. Jim Smith@MYU.edu. This can create ambiguity if a *Resource Provider* requires this primary identifier to manage access to resources for that person.
- [2.8] Security of the database that holds information about a person is at least as critical as the *electronic identity credentials* that provide the links to records in that database. Appropriate security for the database, as well as management and audit trails of changes made to that database, and management of access to that database information are important.
- [2.9] Many organizations will make available to anyone certain, limited "public information." Other information may be given only to internal organization users or applications, or may require permission from the subject under FERPA or HIPAA rules. A *Resource Provider* may need to know what information you are willing to make available as "public information" and what rules might apply to other information that you might release.
- [2.10] In order to help a *Resource Provider* assess how reliable your *identity assertions* may be, it is helpful to know how your organization uses those same assertions. The assumption here is that you are or will use the same *identity management system* for your own applications as you are using for InCommon purposes.
- [2.11] Your answer to this question indicates the degree of confidence you have in the accuracy of your *identity assertions*.
- [2.12] Even "public information" may be constrained in how it can be used. For example, creating a marketing email list by "harvesting" email addresses from a campus directory web site may be considered illicit use of that information. Please indicate what restrictions you place on information you make available to others.
- [2.13] Please indicate what legal or other external constraints there may be on information you make available to others.
- [3.1] Please identify your access management requirements to help other Participants understand and plan for use of your resource(s). You might also or instead provide contact information for an office or person who could answer inquiries.
- [3.2] As a *Resource Provider*, please declare what use(s) you would make of attribute information you receive.

- [3.3] Personally identifying information can be a wide variety of things, not merely a name or credit card number. All information other than large group identity, e.g. "member of community," should be protected while resident on your site.
- [3.4] Certain functional positions can have extraordinary privileges with respect to information on your systems. What oversight means are in place to ensure incumbents do not misuse such privileges?
- [3.5] Occasionally protections break down and information is compromised. Some states have laws requiring notification of affected individuals. What legal and/or institutional policies govern notification of individuals if information you hold is compromised?
- [4.1] Most InCommon Participants will use Internet2 Shibboleth technology but this is not required. It may be important for other participants to understand whether you are using other implementations of the technology standards.
- [4.2] As a *Credential Provider*, you may wish to place constraints on the kinds of applications that may make use of your *assertions*. As a *Resource Provider*, you may wish to make a statement about how User credentials must be managed. This question is completely open ended and for your use.

Glossary

access management system	The collection of systems and or services associated with specific on-line resources and/or services that together derive the decision about whether to allow a given individual to gain access to those resources or make use of those services.
assertion	The <i>identity</i> information provided by a <i>Credential Provider</i> to a <i>Resource Provider</i> .
attribute	A single piece of information associated with an <i>electronic identity database</i> record. Some <i>attributes</i> are general; others are personal. Some subset of all <i>attributes</i> defines a unique individual.
authentication	The process by which a person verifies or confirms their association with an <i>electronic identifier</i> . For example, entering a password that is associated with an UserID or account name is assumed to verify that the user is the person to whom the UserID was issued.
authorization	The process of determining whether a specific person should be allowed to gain access to an application or function, or to make use of a resource. The resource manager then makes the access control decision, which also may take into account other factors such as time of day, location of the user, and/or load on the resource system.
Credential Provider	A campus or other organization that manages and operates an <i>identity management system</i> and offers information about members of its community to other InCommon participants.
electronic identifier	A string of characters or structured data that may be used to reference an <i>electronic identity</i> . Examples include an email address, a user account name, a Kerberos principal name, a UC or campus <i>NetID</i> , an employee or student ID, or a PKI certificate.
electronic identity	A set of information that is maintained about an individual, typically in campus <i>electronic identity databases</i> . May include roles and privileges as well as personal information. The information must be authoritative to the applications for which it will be used.
electronic identity credential	An <i>electronic identifier</i> and corresponding <i>personal secret</i> associated with an <i>electronic identity</i> . An <i>electronic identity credential</i> typically is issued to the person who is the subject of the information to enable that person to gain access to applications or other resources that need to control such access.
electronic identity database	A structured collection of information pertaining to a given individual. Sometimes referred to as an "enterprise directory." Typically includes name, address, email address, affiliation, and <i>electronic identifier(s)</i> . Many technologies can be used to create an <i>identity database</i> , for example LDAP or a set of linked relational databases.
identity	<i>Identity</i> is the set of information associated with a specific physical person or other entity. Typically a <i>Credential Provider</i> will be authoritative for only a subset of a person's <i>identity</i> information.

What *identity attributes* might be relevant in any situation depend on the context in which it is being questioned.

identity
management
system

A set of standards, procedures and technologies that provide electronic credentials to individuals and maintain authoritative information about the holders of those credentials.

NetID

An *electronic identifier* created specifically for use with on-line applications. It is often an integer and typically has no other meaning.

personal secret
(also
verification
token)

Used in the context of this document, is synonymous with password, pass phrase or PIN. It enables the holder of an *electronic identifier* to confirm that s/he is the person to whom the identifier was issued.

Resource
Provider

A campus or other organization that makes on-line resources available to users based in part on information about them that it receives from other InCommon participants.